

## MINA' BENTE NUEBI NA LIHESLATURAN GUAHA

TWENTY-NINTH GUAM LEGISLATURE 155 Hessler Place, Hagatfia, Guam 96910



October 15, 2007

The Honorable Felix P. Camacho I Maga'lahen Guåhan Ufisinan I Maga'lahi Hagåtña, Guam 96910

Dear Maga'lahi Camacho:

Transmitted herewith are Bill Nos. 32(EC), 39(EC), 41(EC), 49(EC), 102(LS), 106(EC), 130(EC), 139(EC); and Substitute Bill Nos. 33(EC), 65(EC), 78(LS), 105(EC), 109(EC), 115(EC), 116(EC) & 132(EC) which were passed by I Mina'Bente Nuebi Na Liheslaturan Guåhan on October 10, 2007.

Sincerely,

Senator and Secretary of the Legislature

Enclosures (16)

# I MINA'BENTE NUEBI NA LIHESLATURAN GUÅHAN 2007 (FIRST) Regular Session

### CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Substitute Bill No. 33 (EC), "AN ACT TO ADD A NEW CHAPTER 23 TO TITLE 1 GUAM CODE ANNOTATED, RELATIVE TO CREATING KUMISION GUÅHAN FINE'NANA (THE GUAM FIRST COMMISSION) ON THE MILITARY MISSION IN GUAM," was on the 10<sup>th</sup> day of October 2007, duly and regularly passed.

Attested:  Ray Tenorio Senator and Secretary of the Legislature	Edward J.B. Calvo Acting Speaker
This Act was received by I Maga'lahen Guåhan thi	Assistant Staff/Officer
APPROVED:	Maga'lahi's Office
FELIX P. CAMACHO I Maga'lahen Guåhan	
Date:	
Public Law No.	

#### I MINA'BENTE NUEBI NA LIHESLATURAN GUÅHAN 2007 (FIRST) Regular Session

**Bill No. 33 (EC)** 

As substituted by the Author and amended on the Floor.

Introduced by:

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R. J. Respicio Judith Paulette Guthertz <u>Tina Rose Muña Barnes</u>

Frank F. Blas, Jr.
Edward J.B. Calvo
James V. Espaldon
Mark Forbes
Frank T. Ishizaki
J. A. Lujan
A. B. Palacios, Sr.
v. c. pangelinan
David L.G. Shimizu
Ray Tenorio
A. R. Unpingco
J. T. Won Pat

AN ACT TO *ADD* A NEW CHAPTER 23 TO TITLE 1 GUAM CODE ANNOTATED, RELATIVE TO CREATING *KUMISION GUÅHAN FINE'NANA* (THE GUAM FIRST COMMISSION) ON THE MILITARY MISSION IN GUAM.

#### BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Statement of Legislative Findings and Intent. I Mina Bente Nuebi Na
Liheslaturan Guåhan finds that the people of Guam have valid concerns about our
island's ongoing military buildup. Although the U.S. military presence does contribute
significantly to our island's economy and the military presence is a major factor in
Guam's economic growth, I Liheslatura also recognizes that serious concerns continue to
plague our island's relationship with the Federal Government. These concerns include,
but are not limited to, political status, ancestral lands, the right of the Chamorro people to

self-determination, cleanup of environmental hazards, unexplained high incidences of serious health problems that may be related to military activity, and immigration.

I Liheslatura finds that our island's ideal location in the Asia-Pacific area is both its blessing and its curse. Positioned as we are within a few hours flying time from nearly two-thirds of the world's population, Guam will forever be a desirable spot for both tourists and military interests.

Guam's visitor industry is the island's largest employer and our most important economic engine. Of no surprise to most is that the Federal Government is the second most important contributor to our economy and the U.S. military has long recognized Guam's strategic global position.

There is no question that Guam has great value to the Department of Defense, and the ongoing military buildup in Guam is an important part of their global strategy. There is also no question that the Congress holds the purse strings of the U.S. Armed Forces, and before the buildup can begin in earnest, funding of projects in Guam must get Congressional approval.

I Liheslatura has determined that it is in the people of Guam's interest to bring our serious concerns to the forefront in talks with Congress and the Department of Defense, as the U.S. military buildup in Guam continues. It is important that Guam have a unified front when it deals with representatives of the Federal Government in order to properly and more effectively coordinate policies affecting or related to Guam's political, social, economic, environmental, and infrastructural concerns on an ongoing basis, with the goal of developing strategies to first reach greater mutual understanding and then to achieve measurable results on those concerns that directly affect the Chamorro people. Although the military classifies its bases in Guam as "overseas," Guam is part of the United States and we are American citizens carrying U.S. passports. Guam is an American community and at the very least, we deserve to be treated in the same manner as any other American community that co-habitates an area with military interests.

It is the intent of *I Liheslatura* that these goals be directly addressed and solutions sought by adopting a "Team Guam" approach to issues regarding federal-local relations and the military mission in Guam.

It is additionally the intent of *I Liheslatura* to establish in law a commission to assume the duties of the Governor's Civilian/Military Task Force created in Executive Order No. 2006-10, and to refine and deliver the "Team Guam" message that puts the needs of Guam first in coordinating all aspects of government and private sector efforts to achieve the best results possible for the people of Guam.

Section 2. Creation of the Kumision Guåhan Fine'nana on the Military Mission in Guam. A new Chapter 23 is added to Title 1 Guam Code Annotated to read:

"Chapter 23
 Kumision Guåhan Fine'nana on the Military Mission in Guam

§ 2301. Creation of the *Kumision Guåhan Fine'nana* on the Military
Mission in Guam.

§ 2302. Membership of the Kumision.

§ 2303. Eligibility; Term of Service.

§ 2304. Vice Chairperson; Subcommittees.

§ 2305. Goals and Purposes of the Kumision.

§ 2306. Quorum; Voting.

§ 2307. Coordination of Activities; Technical and Staff Support.

§ 2301. Creation of the *Kumision Guåhan Fine'nana* on the Military Mission in Guam. There is hereby established a "*Kumision Guåhan Fine'nana* on the Military Mission in Guam" (the "*Kumision*"). The *Kumision shall* replace and assume the duties of the Governor's Civilian/Military Task Force created in Executive Order No. 2006-10.

§ 2302. Membership of the *Kumision*. The *Kumision shall* be composed of thirteen (13) voting members and three (3) ex-officio non-voting members:

(a) The Governor shall serve as Chairperson of the Kumision;

- (b) Three (3) members of the *Kumision shall* be appointed by the Governor, of which one (1) *shall* be a member of the Guam Chamber of Commerce, one (1) *shall* be a member of a Chamorro rights organization who has been selected by the combined memberships of the various organizations, and one (1) *shall* be a member of the general public who is not an employee of the Government of Guam at any time during his tenure on the *Kumision*.
- (c) Four (4) members *shall* represent the Legislature, of which one (1) *shall* be a member of and be selected by, the Legislature's minority; one (1) member *shall* be the Chairperson of the standing committee with specific jurisdiction over Federal Affairs; one (1) member *shall* be the Chairperson of the standing committee with specific jurisdiction over Military Affairs; and one (1) member *shall* be appointed by the Speaker, who may appoint himself;
- (d) One (1) member *shall* be appointed by the Mayors Council from among the membership of the Mayors Council;
- (e) One (1) member to represent the youth of Guam *shall* be appointed from among the qualified members of the Guam Youth Congress by the Speaker of the Youth Congress, who may appoint himself;
- (f) One (1) member to represent *Fuetsan Famalao'an shall* be selected by the organization from among its membership;
- (g) The Administrator of the Guam Economic Development and Commerce Authority or his designee *shall* be a member of the *Kumision*;
- (h) The General Manager of the Guam Visitors Bureau or his designee *shall* be a member of the *Kumision*;

1	(i) Guam's Delegate to the United States Congress shall be an ex-
2	officio non-voting member;
3	(j) The Chairperson of the Consolidated Commission on Utilities shall
4	be an ex-officio non-voting member;
5	(k) The Adjutant General of the Guam National Guard shall be an ex-
6	officio non-voting member.
7	§ 2303. Eligibility; Term of Service. No person shall be eligible to serve as
8	a member of the Kumision unless he or she shall be a citizen of the United States
9	qualified to vote in Guam.
10	Members shall serve so long as they retain the positions they occupy or are
11	members of the groups they represented when they were appointed. The term of
12	any non-elected member appointed by the Governor or serving as a designee shall
13	expire with the term of the appointing authority except that any non-elected
14	member appointed by the Governor or serving as a designee who is not present at
15	three consecutive meetings shall no longer be eligible to serve, and the appointing
16	or designating authority shall name a replacement. Vacancies in membership shall
17	be filled in the same manner as the original appointment.
18	§ 2304. Vice Chairperson; Subcommittees. The Kumision shall choose a
19	vice-chairperson from among the voting members of the Kumision.
20	The Kumision may form subcommittees as necessary at its own discretion. A
21	member of the Kumision shall chair each subcommittee.
22	§ 2305. Goals and Purposes of the Kumision. The Kumision shall have the
23	following purposes:
24	(a) The formation of a "Team Guam" approach in all dealings with the
25	Congress of the United States and the Department of Defense relative to the
26	military buildup and relations with the Armed Forces.

2	more into the future. The plan should take into account the needed and
3	necessary construction, upgrades and expansion of Guam's economy,
4	infrastructure and government services. The plan shall include positions for
5	negotiation, discussion and resolution with the Federal Government on
6	Federal and local issues that the Kumision determines are of significant
7	concern, including, but not limited to, the following:
8	(1) Political status;
9	(2) Return of ancestral lands;
10	(3) Chamorro self-determination;
11	(4) Cleanup of environmental hazards;
12	(5) Investigation of serious health problems possibly related to
13	federal activity;
14	(6) Immigration policies and controls;
15	(7) Section 30 and Compact Impact funding;
16	(8) Mass transit and public transportation;
17	(9) Utilities and telecommunications;
18	(10) Public education;
19	(11) Public health;
20	(12) Public safety and homeland security;
21	(13) Protecting the environment;
22	(14) Economic development;
23	(15) War reparations.
24	(c) Conducting local scoping hearings and town meetings on each
25	aspect of the military buildup.

(b) Development of a plan that envisions Guam fifteen (15) years and

1	(d) Meeting with Federal officials and representatives and serving as
2	the focal point for all discussions with the Federal Government on the
3	military buildup.
4	(e) Seeking Federal funding and grants-in-aid to achieve the goals and
5	objectives of the Kumision.
6	§ 2306. Quorum; Voting. Seven (7) members of the Kumision shall be
7	required for a quorum. No meetings shall be held if a quorum is not present.
8	Seven (7) affirmative votes are required for passage of any Kumision motion
9	or resolution.
10	§ 2307. Coordination of Activities; Technical and Staff Support. All
11	Government of Guam departments and agencies shall extend their full cooperation
12	to the Kumision, and shall coordinate activities associated with the military buildup
13	with the Kumision.
14	The Governor's Civilian/Military Task Force created in Executive Order No.
15	2006-10, along with the Guam Economic Development and Commerce Authority
16	and the Bureau of Statistics and Plans, shall provide technical and staff support to
17	the Kumision."

Section 3. Effective Date. The provisions of this Act shall take effect upon

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enactment into law.